

ORIGINAL

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VICTOR VALLEY GLOBAL MEDICAL
CENTER, INC.

FILED
SUPERIOR COURT OF CALIFORNIA
COUNTY OF SAN BERNARDINO
SAN BERNARDINO DISTRICT

NOV 21 2018

BY Regina Chavez
REGINA CHAVEZ, DEPUTY

SUPERIOR COURT OF THE STATE OF CALIFORNIA
FOR THE COUNTY OF SAN BERNARDINO

CIVDS1830372

VICTOR VALLEY GLOBAL MEDICAL
CENTER, INC., a California corporation,

Plaintiff,

vs.

KAISER FOUNDATION HOSPITALS,
a California Corporation; KAISER
FOUNDATION HEALTH PLAN, INC.,
a California Corporation; and
DOES 1 through 100, inclusive,

Defendants.

CASE NO.: _____

Assigned for all purposes to:

COMPLAINT FOR DAMAGES FOR:

1. BREACH OF IMPLIED CONTRACT
2. QUANTUM MERUIT
3. RESTITUTION
4. ACCOUNT STATED
5. INTENTIONAL VIOLATION OF
DUTY TO PAY FOR EMERGENCY
MEDICAL SERVICES
6. INJUNCTIVE AND EQUITABLE
RELIEF UNDER BUSINESS AND
PROFESSIONS CODE § 17200
7. DECLARATORY RELIEF

For causes of action against defendants KAISER FOUNDATION HOSPITALS ("KF
HOSPITALS"), KAISER FOUNDATION HEALTH PLAN, INC. ("KF PLAN") (collectively
"KAISER") and DOES 1-100, inclusive, and each of them (collectively "DEFENDANTS"),
plaintiff VICTOR VALLEY GLOBAL MEDICAL CENTER, INC. ("VVGMC") alleges:

1 PARTIES, JURISDICTION AND VENUE

2 1. VVGMC is, and at all times herein mentioned has been, a corporation duly
3 organized and existing under and by virtue of the laws of the State of California. VVGMC's
4 offices are in Victorville, California. As more particularly described below, VVGMC operates an
5 acute medical care facility at 15248 Eleventh Street, Victorville, California 92395-3704.

6 2. VVGMC is informed and believes, and thereon alleges, during most of the
7 relevant time period KF HOSPITALS and KF PLAN operated as California nonprofit public
8 benefit corporations throughout California, including San Bernardino, with their principal places
9 of business in Oakland, California. VVGMC is informed and believes, and thereon alleges, KF
10 HOSPITALS and KF PLAN are affiliates and/or are otherwise related corporate entities, such
11 that KF HOSPITALS and KF PLAN cooperate in the conduct of the healthcare program
12 commonly known as the "Kaiser Permanente Medical Care Program" and/or "Kaiser
13 Permanente." VVGMC is informed and believes, and thereon alleges, KAISER is subject to the
14 Knox-Keene Act and related regulations on healthcare services plans and their capitated providers
15 because KF PLAN is a healthcare services plan licensed with the California Department of
16 Managed Healthcare and KF HOSPITALS is a capitated provider of a healthcare service plan and
17 owns and operates hospitals.

18 3. The actions described herein occurred, were accomplished and/or had their
19 purposeful effect in the County of San Bernardino, State of California. Accordingly, this Court
20 has jurisdiction over such matters pursuant to, *inter alia*, Code of Civil Procedure section 410.10
21 and Section 10 of Article VI of the California Constitution.

22 4. Venue is proper pursuant to Code of Civil Procedure section 395.

23 5. VVGMC sues defendants Does 1 through 100, inclusive, by fictitious
24 names. VVGMC does so because VVGMC is presently unaware of the true names or capacities
25 of DOES 1 through 100 or, alternatively, is unaware of the precise roles these fictitiously named
26 defendants played in carrying out the wrongdoing described herein. VVGMC is informed and
27 believes, and thereon alleges, DOES 51 through 100, inclusive, and each of them, somehow
28 participated in, were unjustly enriched or benefitted by, or otherwise received or retained benefit

1 via the wrongful, inequitable and/or unlawful acts described herein. When the true names,
2 capacities or facts establishing the fictitiously named defendants' identities and/or culpability are
3 ascertained, VVGMC will amend this complaint to so specify. For now, VVGMC is informed
4 and believes, and thereon alleges, that each fictitiously named defendant is responsible in some
5 manner, means or degree for the events, occurrences, damages and harm described herein and
6 proximately caused, or materially contributed to the proximate cause of, VVGMC's damages.

7 6. VVGMC is informed and believes, and thereon alleges, in doing the acts or
8 engaging in the omissions alleged herein, all DEFENDANTS, including DOES 1 through 100,
9 inclusive, and each of them, in addition to acting for himself, herself, itself or themselves, and on
10 his, her, its or their behalf(ves), was or were the agent(s), servant(s), employee(s), partner(s), joint
11 venturer(s), co-conspirator(s), aiders and abettor(s), representative(s), surety(ies) or alter ego(s) of
12 some or all of the other defendants, and in doing the things herein alleged, committed such acts or
13 omissions within the course and scope of such agency, servitude, employment, partnership, joint
14 venture, conspiracy, representation, suretyship or alter ego relationship, or for the purpose of
15 carrying out their intended unlawful purpose, with the knowledge, consent, authority, or
16 ratification of some or all of the other defendants.

17 18 GENERAL ALLEGATIONS

19 7. VVGMC is a "health facility" and a "general acute care hospital" licensed in
20 California pursuant to Health and Safety Code section 1250 *et seq.* VVGMC provides the High
21 Desert communities with high quality, professional, and cost-effective healthcare services,
22 including providing emergency services to thousands of patients per year. Today, with its 101-
23 licensed bed facility, VVGMC provides comprehensive services through its Emergency
24 Department, Respiratory Therapy program, Pediatric Department and Maternal Child Health
25 Delivery and program, which was ranked in the top 10% in the Nation for Obstetrics and
26 Gynecology in 2017.

27 8. VVGMC receives, among others, emergency patients in and around San
28 Bernardino County based on the patients' location, assessed need and proximity to facilities

1 offering the required level of care. VVGMC does not control the inflow of such patients;
2 VVGMC is informed and believes, and thereon alleges, the County of San Bernardino, through its
3 administration of the County's Emergency Medical Services system, and individual patients,
4 exercise such control.

5 9. VVGMC is statutorily required to provide emergency services "to any person
6 requesting [emergency] services or care" because VVGMC is a health facility licensed under
7 Chapter 2 of Division 2 of the Health & Safety Code (Health & Safety Code §§ 1200 *et seq.*).
8 Emergency Medical Treatment and Active Labor Act ("EMTALA"), Social Security Act § 1867;
9 Health & Safety Code § 1317(a). More precisely, pursuant to, *inter alia*, Health and Safety Code
10 section 1317(a), at all relevant times VVGMC has been, and continues to be, statutorily required
11 to receive and treat patients "in danger of loss of life, or serious injury or illness" regardless of
12 plan membership (insurance). Therefore, by law, when KAISER members (insureds) present to
13 VVGMC's emergency service department, VVGMC must treat those individuals without
14 obtaining insurance verification or advance health plan authorization to provide treatment. That
15 continues to hold true as of the filing of this complaint, thus explains why VVGMC's damages as
16 described herein continue to increase daily.

17 10. As stated above, KAISER is subject to the Knox-Keene Act and related
18 regulations on healthcare services plans and their capitated providers. Healthcare service plans
19 are governed by the Knox-Keene Healthcare Service Plan Act of 1975 (the "Knox-Keene Act" or
20 "Act"). Health & Saf. Code § 1340 *et seq.* The Knox-Keene Act "is 'a comprehensive system of
21 licensing and regulation' [citation], formerly under the jurisdiction of the Department of
22 Corporations (DOC) and presently within the jurisdiction of the Department of Managed
23 Healthcare (DMHC) (§ 1341; Stats. 1999, ch. 525, § 1(a); Stats. 2000, ch. 857, §§ 19, 100)."
24 *California Medical Assn. v. Aetna U.S. Healthcare of California, Inc.*, 94 Cal. App. 4th 151, 155,
25 fn. 2 (2001) (*California Medical*). The intent and purpose of the Legislature in enacting the
26 Knox-Keene Act was "to promote the delivery and the quality of health and medical care to the
27 people of the State of California who enroll in, or subscribe for the services rendered by, a
28 healthcare service plan or specialized healthcare service plan." § 1342. The Legislature sought to

1 accomplish this purpose by, among other things, imposing "proper regulatory procedures" to
2 "[e]nsur[e] the financial stability" of the system, and establishing a system that ensures healthcare
3 service plan "subscribers and enrollees receive available and accessible health and medical
4 services rendered in a manner providing continuity of care." *Id.*, subds. (d), (f), & (g). Section
5 1342.6 reiterates the Act's purpose of providing "high-quality healthcare coverage in the most
6 efficient and cost-effective manner possible," and finds "it is in the public interest to promote
7 various types of contracts between public or private payers of healthcare coverage, and
8 institutional or professional providers of healthcare services." Among the contracts the Act
9 permits are "contracts that contain incentive plans that involve general payments, such as
10 capitation payments, or shared-risk arrangements." § 1348.6(b). The Act expressly allows
11 contracts in which healthcare service plans delegate to the plans' contracting medical providers
12 the plans' financial responsibility to reimburse emergency service providers' claims. § 1371.4(e).
13 Noncontracted emergency service providers are entitled to reimbursement at the reasonable and
14 customary rate for the emergency services they perform. Cal. Code Regs., tit. 28, § 1300.71,
15 subd. (a)(3)(B).

16 11. Administrative regulations implementing the Knox-Keene Act include, among
17 others, section 1300.67.8 of the California Code of Regulations, which requires health plans to
18 execute written contracts with all healthcare service providers who regularly furnish services to
19 the plans' members, and sections 1300.71 and 1371.37 prohibiting health care service plans from
20 engaging in a "demonstrable and unjust payment pattern" or "unfair payment pattern" that results
21 in repeated delays in the adjudication and correct and timely reimbursement of provider claims, or
22 from improperly denying, adjusting or contesting claims.

23 12. KAISER does not maintain sufficient hospitals in San Bernardino to service the
24 needs of all KAISER's member population. VVGMC is informed and believes, and thereon
25 alleges, this is intentional. KAISER furthermore does not offer nor have the capacity to provide
26 all the emergency and other specialized services offered by VVGMC. Under the foregoing
27 statutory and regulatory structure, therefore, at all relevant times DEFENDANTS knew and/or
28 reasonably should have known KAISER's member population would require continuing

1 emergency and other medical services provided by VVGMC. At all relevant times,
2 DEFENDANTS further knew and/or reasonably should have known VVGMC has a continuing
3 legal duty to provide such ongoing emergency care to KAISER's member patients, and
4 VVGMC's rendition of such services and care fulfills KAISER's contractual obligations to a
5 significant segment of KAISER's member population.

6 13. VVGMC is informed and believes, and thereon alleges, DEFENDANTS, and each
7 of them, are sophisticated healthcare actors. VVGMC is further informed and believes, and
8 thereon alleges, none of the DEFENDANTS have denied, nor at this point plausibly can deny, at
9 any time being aware of VVGMC's published reasonable and customary rates. DEFENDANTS
10 have received a multitude of invoices from VVGMC over the past several years specifying those
11 rates. Further, at all relevant times, VVGMC published its reasonable and customary rates on the
12 website maintained by California's Office of Statewide Health Planning and Development
13 ("OSHPD") as required by Health and Safety Code sections 127400 et seq.

14 14. As required by law and ethical practice, upon receiving KAISER member patients
15 seeking emergency care, some of whom were nonresponsive, VVGMC provided, and continues
16 to provide, a broad array of emergency services and care including, among other things,
17 screening, examination and evaluation to determine whether a *bona fide* emergency medical
18 condition existed and thereafter rendered care and treatment necessary to relieve or eliminate
19 diagnosed emergency medical conditions. That situation continues.

20 15. VVGMC's standard practice is to ask, if circumstances so permit, whether an
21 incoming patient is a member of a private or governmentally sponsored/administered health plan
22 within a short time after the patient's arrival (post triage). In certain instances, incoming patients
23 cannot, or do not, inform VVGMC they are health plan members until several days into their
24 inpatient stay. However, once VVGMC becomes aware a patient is a health plan member, it is
25 VVGMC's uniform practice to promptly notify the identified plan of the patient's admission,
26 member identifier information and diagnosed condition.

27 16. In the case of KAISER, in instances where an identified KAISER member patient
28 is medically stable for transport, VVGMC's uniform practice is to advise KAISER the patient

1 will be admitted/retained unless KAISER promptly arranges for the patient's transfer to another
2 facility. In certain instances, with VVGMC's cooperation, KAISER arranges for its members to
3 be transferred to other facilities. In other instances, KAISER fails to arrange for transfer or
4 explicitly approves of VVGMC's rendition of the prescribed course of care including, in certain
5 instances, poststabilization services. In cases where a KAISER member patient arrives in a
6 condition where it is determined the patient's health and safety would be jeopardized by
7 immediate transport, as required by law, VVGMC renders such services and provides such care
8 as prudent and necessary until the patient can, at KAISER's option, be safely transferred to
9 another facility. Thereafter, again, pursuant to the same procedure, KAISER controls whether the
10 patient is in fact transferred to another facility.

11 17. As per VVGMC's uniform practice, VVGMC bills DEFENDANTS the full
12 amount of its reasonable and customary charges for services rendered to KAISER member
13 patients. That is to say, VVGMC bills DEFENDANTS those reasonable and customary rates
14 published online on the OSHPD website. VVGMC is informed and believes, and thereon alleges,
15 DEFENDANTS never objected to this practice.

16 18. Notwithstanding, in numerous instances, DEFENDANTS paid *less or nothing at*
17 *all*. That is to say, instead of paying the implicitly understood and legally required non-contract
18 rate (*i.e.*, 100% of VVGMC's published reasonable and customary charges), or even the
19 discounted rate payable under provider network access agreements, such as MultiPlan, Inc., that
20 provides access to a network of health care providers to health care insurers and plans who do not
21 have their own direct contract with certain providers, DEFENDANTS paid only a fraction of
22 VVGMC's reasonable and customary charges for emergency and related poststabilization
23 services and care rendered. Moreover, DEFENDANTS have paid VVGMC's charges in what
24 appears to be a wholly *ad hoc*, arbitrary and unpredictable manner. In some instances,
25 DEFENDANTS paid more than half the bill; in others, less than half; in yet others, denied the
26 claims altogether and paid nothing. Occasionally, DEFENDANTS have held payment on large
27 patient claims hostage unless VVGMC's staff "agreed" to accept a far lesser rate of
28 reimbursement. DEFENDANTS have also consistently failed to pay VVGMC in a timely

1 manner as required by law. This all amounts to an enjoinable unlawful and unfair business
2 practice as defined in Business & Professions Code section 17200, *et seq.*

3 19. VVGMC's published reasonable and customary charges on the OSHPD
4 website are, and at all relevant times have been, available to the public; hence, at all relevant
5 times they have been available for review by DEFENDANTS. VVGMC's published rates reflect
6 the reasonable and customary value of the services, care and supplies VVGMC provides.
7 VVGMC is informed and believes, and thereon alleges, DEFENDANTS have never openly
8 contended to the contrary. It is custom and practice in the healthcare industry when a hospital
9 and a health plan do not have a valid written contract for emergency and related poststabilization
10 services and care, and no other rate is set by law, and a hospital treats a health plan member, the
11 hospital expects and is entitled to reimbursement from the health plan in the full amount of the
12 hospital's reasonable and customary charges for such services and care as published on the
13 OSHPD website. Hence, the totality of the circumstances, including statutory mandate, industry
14 practice, DEFENDANTS' failure to timely object and in certain instances DEFENDANTS'
15 course of conduct support a finding that the parties' entered into an implied contract for
16 VVGMC's provision of emergency and related poststabilization services to KAISER's members
17 at VVGMC's published reasonable and customary rates.

18 20. In addition to being statutorily required to pay reasonable and customary charges
19 for emergency and related poststabilization services and care KAISER members receive at non-
20 KAISER facilities, including VVGMC, DEFENDANTS were and continue to be legally required
21 to pay for poststabilization services provided to medically stable KAISER member patients where
22 KAISER fails to timely arrange to have those patients transferred to other facilities. *See, e.g.*
23 Health & Safety Code §1262.8(d) and 1317.2a(e). VVGMC is informed and believes, and
24 thereon alleges, KAISER knowingly left certain of its member patients at VVGMC to receive
25 medically necessary poststabilization services and care from VVGMC, instead of arranging for
26 their transfer to other facilities. VVGMC is similarly informed and believes, and thereon alleges,
27 in some cases KAISER affirmatively approved VVGMC to render such poststabilization services
28 and care to its member patients. In all such cases, KAISER expressly or implicitly authorized

1 VVGMC to provide such poststabilization services and care to its member patients on the terms
2 described above: *i.e.*, at VVGMC's published reasonable and customary rates.

3 21. VVGMC is informed and believes, and thereon alleges, KAISER has a long
4 history of systematically underpaying and failing to satisfy its statutory duties to timely pay
5 provider hospitals for emergency and related poststabilization services rendered to its insureds.
6 In 2006, the California Department of Managed Healthcare (the "DMHC") investigation of
7 KAISER resulted in an assessment of an administrative penalty against KAISER of \$500,000 for
8 violations of Health and Safety Code sections 1371.4, 1368, and 1386(b)(1) dealing with the
9 payment of emergency care services and grievances of its plan members. KAISER was provided
10 an opportunity to reduce the penalty by implementing certain curative actions, however, KAISER
11 failed to do so and in 2008 the DMHC again concluded that KAISER had failed to consistently
12 and appropriately pay for out-of-network emergency services provided to its members. In 2010,
13 the DMHC again fined KAISER \$750,000 for violating the minimum legal threshold of paying
14 95 percent of their claims correctly and violating provider dispute resolution procedures, thus;
15 unfairly putting the burden on the provider to fight for payment, either within the plan, through
16 the DMHC or through the courts.

17 22. VVGMC is informed and believes, and thereon alleges, the DMHC's foregoing
18 findings and remedial actions against KAISER evidence a larger and continuing strategy, scheme
19 and pattern of practice by DEFENDANTS, and each of them, to violate their statutory and
20 common law duties for the purpose of, among other things, paying less than the reasonable and
21 customary value for the emergency and related poststabilization services rendered by non-
22 contracted providers like VVGMC. VVGMC is further informed and believes, and thereon
23 alleges, KAISER implemented this secret strategy, scheme and pattern knowing and intending to
24 underpay VVGMC and to shift the burden of providing emergency healthcare to its members, and
25 to the public in general, away from KAISER and to VVGMC and similarly situated providers.

26 23. VVGMC has provided, and continues to provide, necessary and often lifesaving
27 care to thousands of KAISER members annually. By way of example only, one patient ("Patient
28 A") was brought to VVGMC via ambulance because he was under cardiac arrest and had acute

1 renal failure. Patient A was intubated, put on Levophed drip and received urgent dialysis via a
2 catheter to avoid respiratory failure. During Patient A's forty-one day stay at VVGMC, he went
3 into respiratory failure and cardiac arrest twice and VVGMC was able to bring Patient A's pulse
4 back both times. After extensive treatment, evaluation and assessment by VVGMC, Patient A
5 was rendered stable for transfer, and KAISER transferred Patient A to a Kaiser facility in
6 Panorama City.

7 24. VVGMC timely billed DEFENDANTS for the care and services provided to
8 Patient A. Notwithstanding, to date DEFENDANTS have failed and refused, and continue to fail
9 and refuse, to pay VVGMC its reasonable and customary billed charges for Patient A. This is but
10 one example. In all cases at issue in this Complaint, which is currently estimated to involve over
11 1,000 patient accounts, DEFENDANTS have failed and refused, and continue to fail and refuse,
12 to pay VVGMC its reasonable and customary billed charges for emergency and related
13 poststabilization services and care rendered to KAISER member patients.

14 25. VVGMC is withholding the full names of the patients currently at issue in this
15 Complaint to preserve the patients' protected rights to privacy concerning healthcare information.
16 The patients' names will be made available to DEFENDANTS pursuant to a suitable Court
17 approved protective order.

18
19 **FIRST CAUSE OF ACTION**

20 **BREACH OF IMPLIED CONTRACT**

21 **(Against All Defendants)**

22 26. VVGMC realleges and incorporates by reference paragraphs 1-25.

23 27. VVGMC provided, and continues to provide, emergency and related
24 poststabilization services to KAISER member patients. VVGMC is informed and believes, and
25 thereon alleges, those services and care were either immediately necessary to treat patients "in
26 danger of loss of life, or serious injury or illness" or explicitly or implicitly approved by KAISER
27 in due course. VVGMC is further informed and believes, and thereon alleges, KAISER's policies
28 with its members include coverage for such hospital services and care. Accordingly, in rendering

1 these services, VVGMC intended to and did aid and confer a material benefit on DEFENDANTS
2 in satisfaction of KAISER's contractual duty to its members.

3 28. At all relevant times, VVGMC provided, and continues to provide, the above-
4 described services and care with the reasonable expectation and intent of charging, and being
5 timely paid, its published reasonable and customary rates. VVGMC's expectation in this regard
6 has, and continues to be, based, among other things, on the mandates of Health and Safety Code
7 sections 1317.2a(d), 1317.2a(e), 1262.8(d), 1371, 1371.35 and 1371.4, Cal. Code Regs., tit. 28,
8 §1300.71(a)(3)(B), industry custom and practice, and what DEFENDANTS explicitly or
9 implicitly acknowledged constituted VVGMC's reasonable and customary rates.

10 29. At all relevant times, DEFENDANTS accepted the benefit of VVGMC's
11 continued rendition of services to KAISER's members. VVGMC is informed and believes, and
12 thereon alleges, DEFENDANTS in general, and KAISER in particular, took no steps to timely
13 arrange for KF HOSPITALS or other providers to provide KAISER's members the services
14 giving rise to the unpaid or underpaid charges at issue herein.

15 30. Under such facts and circumstances, contracts, implied both in fact and by
16 operation of law, have existed, and continue to exist, between VVGMC and DEFENDANTS.

17 31. Pursuant to the terms of those implied contracts, VVGMC provided, and continues
18 to provide, the above-described services and care to KAISER member patients in the manner
19 described above, including following the procedures described in paragraphs 14 through 17.
20 DEFENDANTS, in turn, are, and continue to be, obligated to timely pay VVGMC for those
21 continuing services at VVGMC's reasonable and customary rates.

22 32. VVGMC is informed and believes, and thereon alleges, at no time during the
23 course of VVGMC's rendition of the above-described services, notwithstanding VVGMC's
24 adherence to the procedures described in, *inter alia*, paragraphs 14 through 17, did
25 DEFENDANTS dispute the eligibility of any KAISER member patient for which VVGMC now
26 seeks payment, nor advise VVGMC DEFENDANTS intended to pay less than VVGMC's
27 reasonable and customary rates. Rather, in each such instance, VVGMC is informed and
28 believes, and thereon alleges, DEFENDANTS expressly or impliedly requested that VVGMC

1 care for and treat the KAISER member patient without objection. Finally, DEFENDANTS either
2 expressly or impliedly promised to pay for such services based on VVGMC's then published
3 reasonable and customary rates.

4 33. VVGMC's published rates are reasonable and customary. VVGMC provides
5 exceptional services to KAISER member patients. VVGMC charges KAISER the same fees it
6 charges all other financially responsible insurers with whom it does not have a contract.
7 VVGMC is informed and believes, and thereon alleges, its published reasonable and customary
8 charges are lower than the rates charged by other hospitals in the same geographic area, and the
9 rates charged by VVGMC was appropriate (if not below market) for the high quality and
10 medically necessary services and care it provided, and continues to provide, KAISER member
11 patients. KAISER does not have the right, as it has done here, to unilaterally decide after-the-fact
12 how much it will pay VVGMC without regard to VVGMC's published rates and such factors.
13 KAISER similarly does not have the right, as it has done here, to unreasonably delay the payment
14 of VVGMC's bills or pay on an arbitrary *ad hoc* basis.

15 34. VVGMC is informed and believes, and thereon alleges, at all relevant times
16 DEFENDANTS knew an enforceable implied contract existed between themselves and VVGMC
17 requiring DEFENDANTS to pay VVGMC's undiscounted reasonable and customary charges.
18 More particularly, VVGMC is informed and believes, and thereon alleges, at all relevant times
19 DEFENDANTS knew this implied contract arose from the parties' conduct, the above-described
20 statutory scheme requiring VVGMC to render a majority of the patient services and care in
21 question and requiring DEFENDANTS to in return pay VVGMC's reasonable and customary
22 charges, and the fact VVGMC's services and care was rendered, and continues to be rendered, in
23 satisfaction of KAISER's contractual commitments to its member patients. VVGMC is similarly
24 informed and believes, and thereon alleges, this implied contract is evidenced by the multitude of
25 invoices VVGMC has sent, and continues to send, DEFENDANTS for such continuing services
26 and care, and the payments DEFENDANTS have periodically made in partial satisfaction thereof.
27 Finally, VVGMC is informed and believes, and thereon alleges, DEFENDANTS know they are
28 required under Health and Safety Code sections 1317.2a(d) and (e), 1262.8(d), 1371.4 and

1 otherwise to pay VVGMC the full amount of VVGMC's reasonable and customary charges for
2 all legally mandated emergency and related poststabilization services and care VVGMC has
3 provided, and continues to provide, to KAISER member patients in the manner described above.

4 35. VVGMC has performed, and continues to perform, all its duties and obligations
5 under its implied contracts with DEFENDANTS, insofar as VVGMC has rendered, and continues
6 to render, among other things all requested and/or legally required emergency and related
7 poststabilization services and care to KAISER's member patients.

8 36. All of the conditions for DEFENDANTS' performance of the implied contracts
9 have been satisfied. Specifically, among other things, VVGMC has rendered, and continues to
10 render, the above-described services and KAISER either approved, failed to object or otherwise
11 failed to timely arrange for its member patients to receive the services elsewhere. Finally,
12 VVGMC billed DEFENDANTS for those services.

13 37. DEFENDANTS breached the implied contracts by, among other things, refusing
14 to pay VVGMC's reasonable and customary charges for emergency and related poststabilization
15 services and care VVGMC rendered to KAISER member patients, by issuing partial payments or
16 denials, and by generally acting in the unlawful, unreasonable and bad faith manner described
17 above.

18 38. As a result of DEFENDANTS' serial and continuing breaches of the implied
19 contracts, VVGMC has sustained, and will continue to sustain, damages subject to proof at trial,
20 but in an amount currently estimated to exceed \$2,800,000, which continues to increase daily.

21
22 **SECOND CAUSE OF ACTION**

23 **QUANTUM MERUIT**

24 **(Against All Defendants)**

25 39. VVGMC re-alleges and incorporates by reference paragraphs 1-38.

26 40. In addition and/or in the alternative, VVGMC alleges DEFENDANTS, and each of
27 them, owe VVGMC for emergency and related poststabilization services and care rendered to
28 KAISER member patients in quantum meruit. More particularly, VVGMC reiterates:

- 1 a. By words, conduct or necessity, DEFENDANTS requested and VVGMC
2 render and by necessity, law and good medical practice VVGMC continues to
3 render, the foregoing services and care to and for the benefit of KAISER's member
4 patients and DEFENDANTS;
- 5 b. The reasonable value of those services was and is VVGMC's reasonable and
6 customary rates as published on the OSHPD website;
- 7 c. The services and care were and continue to be rendered compulsorily, with
8 DEFENDANTS' express or implied consent or, in certain instances, both;
- 9 d. VVGMC timely and properly billed, and continues to bill, DEFENDANTS for the
10 services and care; and
- 11 e. A substantial portion of VVGMC's bill for its emergency and related
12 poststabilization services and care remain unpaid.

13 41. The estimated unpaid balance of the reasonable and customary value of VVGMC's
14 emergency and related poststabilization services and care rendered to or for the benefit of
15 KAISER member patients and DEFENDANTS is currently estimated to exceed \$2,800,000, but
16 continues to increase on a daily basis.

17
18 **THIRD CAUSE OF ACTION**

19 **RESTITUTION**

20 **(Against All Defendants)**

21 42. VVGMC realleges and incorporates by reference paragraphs 1-41.

22 43. In addition and/or in the alternative, VVGMC alleges DEFENDANTS, and each of
23 them, owe VVGMC restitution by way of compensation, reimbursement, indemnification or
24 reparation for benefits derived by KAISER member patients from VVGMC, or for loss or injury
25 caused to VVGMC by reason of the foregoing continuing events and activities. More
26 particularly, VVGMC reiterates:

- 1 a. VVGMC rendered, and by necessity, law and good medical practice continues to
2 render, the foregoing emergency and related poststabilization services and care to and
3 for the benefit of KAISER member patients and DEFENDANTS;
4 b. The reasonable value of those services and care was and is VVGMC's reasonable
5 and customary rates as published on the OSHPD website;
6 c. The services and care were rendered compulsorily, with DEFENDANTS' express
7 or implied consent or, in certain instances, both compulsorily and with
8 DEFENDANTS' express or implied consent;
9 d. VVGMC timely and properly billed DEFENDANTS for those services and care;
10 e. A substantial portion of VVGMC's bills for those services and care remain unpaid;
11 and
12 f. DEFENDANTS would be unjustly enriched if they failed to make restitution for
13 the unpaid balance under the circumstances described above.

14 44. The estimated unpaid balance of the reasonable and customary value of VVGMC's
15 emergency and related poststabilization services and care rendered to or for the benefit of
16 KAISER member patients and DEFENDANTS is currently estimated to exceed \$2,800,000, but
17 continues to increase on a daily basis.

18
19 **FOURTH CAUSE OF ACTION**

20 **ACCOUNT STATED**

21 **(Against All Defendants)**

22 45. VVGMC realleges and incorporates by reference paragraphs 1-44.

23 46. In addition and/or in the alternative, VVGMC alleges DEFENDANTS, and each of
24 them, owe VVGMC for the above-described emergency and related poststabilization services and
25 care pursuant to an account stated. More particularly, within four years last past DEFENDANTS,
26 and each of them, became indebted to VVGMC on an open book account or a mutual, open and
27 current account for such services and care rendered to or for the benefit of KAISER member
28 patients and DEFENDANTS presently in the sum in excess of \$2,800,000, but which account

1 stated continues to increase on a daily basis. The services and care were rendered compulsorily,
2 at DEFENDANTS' special instance and request or, in certain instances, both compulsorily and at
3 DEFENDANTS' special instance and request.

4 47. Neither the whole nor any part of the foregoing sum has been paid, although a
5 demand therefor has been made, and there is now due, owing, and unpaid the sum in excess of
6 \$2,800,000, with interest thereon at the rate of percent per annum from the date of issuance of
7 each patient bill, which account stated necessarily continues to increase on a daily basis for the
8 reasons explained above.

9
10 **FIFTH CAUSE OF ACTION**

11 **INTENTIONAL VIOLATION OF DUTY TO PAY FOR**
12 **EMERGENCY MEDICAL SERVICES**

13 **(Against All Defendants)**

14 48. VVGMC re-alleges and incorporates by reference the allegations set forth in the
15 preceding paragraphs 1-47.

16 49. DEFENDANTS have a statutory duty under the Knox-Keane Act to provide and
17 pay for the reasonable and customary value of the emergency care provided to its members. For,
18 example, California Code of Regulations Title 28, section 1300.67.8, requires that written
19 contracts be executed between healthcare service plans and each provider who regularly
20 furnishes services to the insureds under the plans. KAISER knows VVGMC regularly furnishes
21 emergency and related poststabilization services and care to KAISER's member patients.
22 California Health & Safety Code requires DEFENDANTS to timely and fully pay VVGMC for
23 the reasonable and customary value of the emergency and related poststabilization services
24 provided to KAISER member patients, including, sections 1371, 1371.35, 1371.4, 1317.2a(d),
25 1317.2a(e) and 1262.8(d).

26 50. DEFENDANTS owe VVGMC a duty of care to pay for emergency medical and
27 related poststabilization services provided to KAISER member patients.

28 51. DEFENDANTS' actions were intended to affect and did adversely affect VVGMC

1 because DEFENDANTS: (a) with specific intent, strategically operated hospitals in locations
2 sufficiently removed from the service area of VVGMC's hospitals so that KAISER's members
3 would seek emergency care from VVGMC and not from KAISER's hospitals, saving
4 DEFENDANTS both the expense of providing the care and the burden of providing emergency
5 care to anyone regardless of the ability to pay; (b) understood that VVGMC has a legal duty to
6 provide emergency services and poststabilization services under certain conditions to all persons,
7 including KAISER members, who present themselves at VVGMC with potentially life threatening
8 conditions; and (c) implemented a provider reimbursement structure that systematically fails to
9 pay, underpays, or delays payment to VVGMC for services rendered to KAISER member
10 patients, despite receiving valuable premium payments from its members intended to be used at
11 least in part to pay for such services, and even though there is a statutory obligation to
12 compensate VVGMC and other healthcare providers under various provisions of the law.

13 52. It was foreseeable DEFENDANTS' actions would harm VVGMC.

14 DEFENDANTS understood that by failing to compensate or undercompensating VVGMC for
15 services provided to KAISER member patients, VVGMC would suffer continuing financial harm
16 because VVGMC has a legal duty to provide emergency services irrespective of payment.

17 53. There is a close connection between the financial harm suffered by VVGMC and
18 DEFENDANTS' conduct because in the absence of that conduct VVGMC would not have
19 suffered the harm.

20 54. DEFENDANTS' conduct is morally blameworthy because it involves violations of
21 the law and DEFENDANTS are taking advantage of their superior position. In the face of a long
22 history of DMHC findings of statutory violations and violations of duties to its members and non-
23 contracting providers, DEFENDANTS knowingly and intentionally implemented a scheme to
24 improperly reduce the overall costs of providing emergency care services to its members, as
25 described above. DEFENDANTS help themselves to steep discounts or failed to pay VVGMC
26 for services provided because DEFENDANTS know VVGMC is legally required to provide
27 emergency services, including to KAISER members, irrespective of payment. DEFENDANTS
28 are effectively shifting the burden of providing emergency services to its members to VVGMC.

1 55. Having DEFENDANTS held liable for the breach of their duty of care to VVGMC
2 will promote the policy of preventing future harm by causing DEFENDANTS to reevaluate their
3 strategy of paying non-contracting providers less than the reasonable and customary value of their
4 services.

5 56. As a direct and proximate result of DEFENDANTS' intentional breaches of their
6 duty of care to pay VVGMC for emergency and related post-stabilization services, VVGMC has
7 been damaged in an amount to be proven at trial, but no less than \$2,800,000, plus interest.

8 57. DEFENDANTS' actions were undertaken with fraud, malice or oppression, or
9 with a conscious disregard of the rights of VVGMC, and, therefore, VVGMC is entitled to an
10 award of exemplary and punitive damages against DEFENDANTS, and each of them, in a sum
11 that will be established according to proof at trial sufficient to punish DEFENDANTS and deter
12 others from engaging in similar misconduct.

13
14 **SIXTH CAUSE OF ACTION**
15 **INJUNCTIVE AND EQUITABLE RELIEF UNDER**
16 **BUSINESS & PROFESSIONS CODE § 17200**
17 **(Against All Defendants)**

18 58. VVGMC re-alleges and incorporates by reference the allegations set forth in the
19 preceding paragraphs 1-57.

20 59. VVGMC is informed and believes, and thereon alleges, at all relevant times
21 DEFENDANTS, and each of them, engaged in the unlawful and unfair business acts or practices
22 as described above.

23 60. More particularly, VVGMC is informed and believes, and thereon alleges,
24 DEFENDANTS have at all relevant times been aware that "any health facility licensed under
25 [Health & Safety Code sections 1250 *et seq.*] that maintains and operates an emergency
26 department [shall] provide emergency services to the public" and that KAISER member patients
27 receive services at such licensed health facilities, including VVGMC. Health & Safety Code §
28 1317(a).

1 61. VVGMC is further informed and believes, and thereon alleges, DEFENDANTS
2 have at all relevant times been aware of their "statutory or contractual obligation to provide or
3 indemnify emergency medical services on behalf of [KAISER member patients]" and are liable to
4 the provider of such emergency services (including VVGMC) for the "reasonable charges ... for
5 the emergency services." Health & Safety Code § 1317.2a(d).

6 62. VVGMC is informed and believes, and thereon alleges, KF HOSPITALS and
7 DOES 50-75 have at all relevant times been aware that "a hospital which has a legal obligation to
8 provide care for a patient as specified in subdivision (a) of Section 1317.2a to the extent of its
9 legal obligation...which does not accept transfers of, or make other appropriate arrangements for,
10 medically stable patients" is liable to the provider "for the reasonable charges...for providing
11 services and care which should have been provided by the receiving hospital." Health & Safety
12 Code § 1317.2a(e).

13 63. VVGMC is further informed and believes, and thereon alleges, DEFENDANTS
14 are healthcare service plans or contracting medical providers, as those terms are used in Health
15 and Safety Code section 1262.8(d) and "shall, within 30 minutes from the time [a] noncontracting
16 hospital makes the initial contact" for authorization of poststabilization care "do either of the
17 following: (A) [a]uthorize poststabilization care" or "(B) [i]nform the noncontracting hospital that
18 it will arrange for the prompt transfer of the enrollee to another hospital." Health & Safety Code
19 § 1262.8(d)(1). "If the healthcare service plan, or its contracting medical provider, does not
20 notify the noncontracting hospital of its decision...within 30 minutes, the poststabilization care
21 shall be deemed authorized, and the healthcare service plan, or its contracting medical provider,
22 shall pay charges for the care." Health & Safety Code § 1262.8(d)(2).

23 64. VVGMC is informed and believes, and thereon alleges, DEFENDANTS have
24 consistently failed and refused, and continue to fail and refuse, to pay the reasonable and
25 customary charges for emergency and related poststabilization services provided to KAISER
26 member patients by VVGMC and other similarly situated emergency medical service providers.

27 65. Instead, after the emergency medical services have been provided to KAISER
28 member patients and billed to DEFENDANTS, DEFENDANTS have paid in a wholly *ad hoc*,

1 arbitrary and unpredictable manner amounting to substantially less than the reasonable and
2 customary charges billed for those services. DEFENDANTS have engaged, and continue to
3 engage, in such conduct despite regulations implementing the Knox-Keene Act including, among
4 others, sections 1300.71 and 1371.37 prohibiting health care service plans from engaging in a
5 "demonstrable and unjust payment pattern" or "unfair payment pattern" that results in repeated
6 delays in the adjudication and correct and timely reimbursement of provider claims, or from
7 improperly denying, adjusting or contesting claims. DEFENDANTS' wrongful acts of
8 withholding payment of reasonable charges for emergency medical services DEFENDANTS are
9 statutorily or contractually obligated to pay, as described more fully above, constitutes acts of
10 unlawful and unfair competition within the meaning of Business and Professions Code sections
11 17200 *et seq.*

12 66. Likewise, after the poststabilization medical services have been implicitly or
13 expressly approved for and provided to KAISER member patients, DEFENDANTS have paid,
14 and continue to pay, substantially less than the reasonable and customary charges billed for those
15 services. DEFENDANTS' wrongful acts of withholding payment of reasonable and customary
16 charges for poststabilization medical services DEFENDANTS are statutorily or contractually
17 obligated to pay, as described more fully above, constitutes acts of unlawful and unfair
18 competition within the meaning of Business and Professions Code sections 17200 *et seq.*

19 67. DEFENDANTS' unlawful and unfair business practices, as herein alleged, mislead
20 members of the public, and harm healthcare providers, including VVGMC, and the public
21 welfare.

22 68. As a result of the conduct described above, including but not limited to, violations
23 of Health & Safety Code sections 1317.2a(d), 1317.2a(e), 1262.8(d), 1371, 1371.35 and 1371.4
24 and California Code of Regulations Title 28, section 1300.67.8, DEFENDANTS have received
25 and continue to receive ill-gotten gains that rightfully belong to VVGMC.

26 69. Due to the harmful and continuous nature of DEFENDANTS' actions, and each of
27 them, VVGMC and all similarly situated emergency medical service providers are without an
28 expedient or adequate remedy at law to redress the continuing and irreparable harm they have

1 suffered, and will continue to suffer, owing to such unfair and unlawful business practices.

2 VVGMC is informed and believes, and thereon alleges, the foregoing actions by DEFENDANTS,
3 and each of them, were undertaken with the knowledge, acquiescence, approval, authorization or
4 ratification by each of them of such wrongful acts with prior knowledge and conscious disregard
5 of the rights of VVGMC and other similarly situated emergency medical service providers.

6 70. VVGMC, on behalf of itself and all similarly situated emergency medical service
7 providers, are entitled to "such orders or judgments ... as may be necessary to prevent the use or
8 employment by [DEFENDANTS] of any practice which constitutes unfair competition [by
9 DEFENDANTS] ... or as may be necessary to restore to any person in interest any money or
10 property, real or personal, which may have been acquired by means of such unfair competition"
11 pursuant to Business and Professions Code section 17203.

12 71. VVGMC therefore requests all equitable relief, including disgorgement and
13 restitution of any and all monies received by DEFENDANTS, and each of them, as a result of the
14 aforementioned unfair and unlawful business practices as to all emergency and poststabilization
15 medical services providers, and an accounting to trace the distribution and determine the present
16 disposition of such monies pursuant to Business and Professions Code section 17203.

17 72. VVGMC is informed and believes, and thereon alleges, DEFENDANTS will
18 continue these acts of unfair and unlawful competition unless and until enjoined and restrained by
19 Order of this Court. Consequently, VVGMC requests all injunctive relief to prevent
20 DEFENDANTS from continuing these unfair and unlawful acts, including DEFENDANTS'
21 erratic, arbitrary, and delay ridden bill paying practices. VVGMC seeks such injunctive relief for
22 the benefit of all similarly situated non-contracted healthcare providers.

23 73. Holding DEFENDANTS accountable for their unfair and unlawful practices will
24 result in the enforcement of an important right affecting the public interest. Accordingly,
25 VVGMC seeks, and is entitled to, an award of its attorneys' fees herein pursuant to Code of Civil
26 Procedure section 1021.5.

27 111

1 **SEVENTH CAUSE OF ACTION**

2 **DECLARATORY RELIEF**

3 **(Against All Defendants)**

4 74. VVGMC re-alleges and incorporates by reference the allegations set forth in the
5 preceding paragraphs 1-73.

6 75. An actual controversy has arisen and now exists between VVGMC, on the one
7 hand, and DEFENDANTS, and each of them, on the other.

8 76. As alleged above, VVGMC contends it is entitled to timely and fair payment of its
9 full reasonable and customary charges for the emergency and related poststabilization services
10 and care VVGMC has rendered, and continues to render, to KAISER member patients. VVGMC
11 further contends the multitude of invoices VVGMC has sent DEFENDANTS in connection with
12 those services, together with the information published on the OSHPD's website, evidence
13 VVGMC's reasonable and customary charges.

14 77. Conversely, VVGMC is informed and believes, and thereon alleges,
15 DEFENDANTS dispute the foregoing.

16 78. In order to resolve this controversy, VVGMC seeks a declaratory judgment finding
17 DEFENDANTS owe VVGMC its full reasonable and customary charges as identified on the
18 invoices VVGMC has sent, and continues to send, DEFENDANTS and as published on the
19 OSHPD website, together with prejudgment interest and any other statutorily authorized
20 damages, levies or other charges. VVGMC further seeks a declaratory judgment finding that
21 DEFENDANTS are legally obligated to pay such reasonable and customary charges in a timely
22 and fair manner.

23
24 **PRAYER FOR RELIEF**

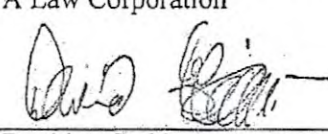
25 **WHEREFORE**, VVGMC prays for judgment as follows:

- 26 1. For damages in an amount according to proof at trial;
27 2. For restitution for unjust enrichment;
28 3. For damages in quantum meruit;

4. For restitution for unfair business practices;
5. For disgorgement;
6. For payment of the greater of \$15 per unpaid account or interest at rate of fifteen percent (15%) per annum;
7. For punitive and exemplary damages in a sum according to proof;
8. For injunctive relief;
9. For a declaratory judgment finding that:
 - a. VVGMC is owed its full reasonable and customary charges as identified on the invoices it has sent, and continues to send, DEFENDANTS and as published on the OSHPD website, together with prejudgment interest and any other statutorily authorized damages, levies or other charges, and
 - b. DEFENDANTS are legally obligated to pay such reasonable and customary charges in a timely and fair manner;
10. For interest at statutory rates;
11. For costs and reasonable attorneys' fees to the extent allowed by law including, but not limited to, Code of Civil Procedure section 1021.5; and
12. For such other and further relief as the Court deems just and proper.

DATED: November 21, 2018

ENTERPRISE COUNSEL GROUP
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